

Agenda Item 5a
For Decision

Neutrality Policy and Temporary Sanctions

1. Introduction

- 1.1 Following discussion at the May 2025 Council meeting, this matter was deferred until the July Council Meeting. The matter will be decided by the Council, and this is in keeping with the previous process adopted relating to the complex matter of temporary sanctions against Russian and Belarussian participation in sailing.
- 1.2 Please see attached to this paper:
 - (a) Previous May 2025 paper which gives background and draft policy.
 - (b) Response from Russian MNA
 - (c) Response from Belarussian MNA.
 - (d) Response from Russian MNA re administrators
 - (e) Draft Policy

2. Sailors, Coaches/Support Persons and Race Officials

- 2.1 At its meeting on 30 June 2025 the Board carefully considered the Russian and Belarussian MNA's input and comments.
- 2.2 The Board propose a policy which:
 - (a) In accordance with current IOC guidance permits Russian and Belarussian sailors, support persons and race officials to participate as neutrals.
 - (b) Permits neutral participation at World Sailing Events. "World Sailing Event" means any event for which World Sailing selects the venue and is therefore organised by or on behalf of World Sailing.
 - (c) Applies to all Russian and Belarussian passport holders, including those under 18.
 - (d) Requires that neutrality is maintained once it is granted.
 - (e) Once granted neutrality will remain in place for as long as it is required.
 - (f) Grants a right of appeal against the refusal to grant neutrality to the Disciplinary Tribunal
 - (g) Grants a right of appeal from the Disciplinary Tribunal to Court of Arbitration (CAS).

3. Administrators

- 3.1 At the current moment in time there are no administrators from Russia or Belarus on Committees, Sub Committees and Commissions.
 - 3.2 As explained at the May Council meeting upon the introduction of the new Constitution in November 2024 the temporary sanctions on Council members from Russia and Belarus were not carried over and the Council member for Group H has since been present at Council meetings. It was a genuine oversight that no bridging provisions were put in place to enable the temporary sanctions to continue.
 - 3.3 World Sailing has always stated that it would follow the IOC guidance on this matter. The IOC did not stipulate imposing temporary sanctions on sports administrators. The Russian MNA has also made this point.
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- 3.4 The Board recommendation is that, in keeping with the IOC guidance, no further action is taken in relation to administrators (it is not possible to allow neutral participation as we anticipate this will be dangerous for administrators still living in Russia/Belarus).

4. Recommendations

- 4.1 The Council is requested to approve the Neutrality Policy for sailors/support persons and race officials from Russia and Belarus.
- 4.2 The Council is requested to approve the Board's recommendation that no further action be taken in relation to administrators from Russia and Belarus.

Urvasi Naidoo

Director of Legal and Governance

Appendices 1

May 2025 Council Paper

Council Agenda Item 5a
For Approval

Russian and Belarussian Sailors and Neutrality Policy

1. Introduction

- 1.1 Council will recall that following the outbreak of war in Ukraine in February 2022 and following the IOC Executive Board's recommendations World Sailing implemented measures to suspend the participation of Russian or Belarusian athletes and officials in events and competitions.
- 1.2 World Sailing also recommended that this be also extended to the participation of any boat owned or effectively controlled or managed by a Russian or Belarusian individual or entity and that no international sailing events be planned in Russia or Belarus.
- 1.3 In May 2022 the World Sailing members voted to extend this suspension to World Sailing members of Council, Committees, Commissions, working parties and other relevant bodies.
- 1.4 For the Paris 2024 Olympics World Sailing introduced a Neutrality Policy which was specific for the Olympic Classes and ended at the conclusion of the Paris 2024 Olympics.

2. Current Position

- 2.1 Upon the introduction of the new Constitution in November 2024 the temporary sanctions on Council members were not carried over and the Council member for Group H has since been present at Council meetings.
 - 2.2 The Board agreed at their February Board meeting that the temporary sanctions for athletes, officials and boat owners and committee and commission members would continue for three months until 6 May 2025.
 - 2.3 Some Russian and Belarussian sailors left Russia. Some have claimed Dual Nationality, and their three-year time limit has now expired so they can sail for their new countries.
 - 2.4 Some other Russians and Belarussians have received a Residence Certificate as they have been resident in a new country for over three years.
 - 2.5 World Sailing has always stated that it would follow the IOC guidance on this matter. Some press reports indicate that the new IOC President will review the temporary sanctions on athletes and the suspension of the Russian NOC.
 - 2.6 The IOC current guidance is as follows:
 - (a) Athletes with a Russian or a Belarusian passport must compete only as Individual Neutral Athletes.
 - (b) Teams of athletes with a Russian or Belarusian passport cannot be considered.
 - (c) Athletes who actively support the war cannot compete. Support personnel who actively support the war cannot be entered.
 - (d) Athletes who are contracted to the Russian or Belarusian military or national security agencies cannot compete. Support personnel who are contracted to the Russian or Belarusian military or national security agencies cannot be entered.
 - (e) Any such Individual Neutral Athlete, like all the other participating athletes, must meet all anti-doping requirements applicable to them and particularly those set out in the anti-doping rules of the IFs.
 - (f) The sanctions against those responsible for the war, the Russian and Belarusian states and governments, must remain in place:
 - (i) No international sports events organised or supported by an IF or NOC in Russia or Belarus.
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For Approval

- (ii) No flag, anthem, colours or any other identifications whatsoever of these countries displayed at any sports event or meeting, including the entire venue.
- (iii) No Russian and Belarusian government or state official can be invited to or accredited for any international sports event or meeting

<https://stillmed.olympics.com/media/Documents/News/2023/03/Participation-for-Individual-Neutral-Athletes-Personnel-with-a-Russian-or-Belarusian-Passport.pdf>

- 2.7 For the avoidance of doubt, Sailing is not considered a Team sport in the same way as say hockey, basketball, football etc.
- 2.8 For the avoidance of doubt the recommendation is that the temporary sanctions remain against the participation of any boat owned or effectively controlled or managed by a Russian or Belarusian individual or entity and that no international sailing events be planned in Russia or Belarus.
- 2.9 At their April Board Meeting the Board agreed that World Sailing should be permitting Neutral sailors, support persons and race officials at World Sailing Events as this follows the current IOC guidance.
- 2.10 The Executive Office will closely monitor the position of the IOC and advise the Board, Council and Stakeholders accordingly.

3. Recommendations

- 3.1 The Council is requested to note the report.
- 3.2 The Council is requested to approve the IOC current guidance for World Sailing Events as above which has been incorporated into the Neutrality Policy attached for sailors, support persons and race officials.

Urvashi Naidoo
Director of Legal and Governance

Appendices 2

Response from Russian MNA



ВСЕРОССИЙСКАЯ ФЕДЕРАЦИЯ ПАРУСНОГО СПОРТА
РОССИЙСКИЙ ПАРУСНЫЙ ГОНОЧНЫЙ СОЮЗ, ОСНОВАН В 1912 ГОДУ

RUSSIAN YACHTING FEDERATION
RUSSIAN YACHT RACING UNION, ESTABLISHED IN 1912

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Ref. № 25-0264
11 June 2025

To: Mrs. Urvasi Naidoo
Director of Legal and Governance World Sailing legal
urvasi.naidoo@sailing.org

RE: Participation of Russian and Belarussian Sailors/Support Persons and Officials

Dear Urvasi,

Thank you for your message of 21.05.2025 and the information regarding the draft of the World Sailing Policy for participation of Individual Neutral Athletes, Support Persons and Race Officials with a Russian or Belarusian Passport (the Neutrality Policy) that was discussed on the Council meeting on 08.05.2025 and was deferred until the next Council meeting which will be on the 23 July.

Please find below our comments, suggestions and questions to the draft of the Neutrality Policy:

1. Current version of Neutrality Policy only may be applied only for the World Sailing Events which are very few. We suggest that this document would apply also for other international sailing events, such as World and Continental Championships for WS Classes and other major events. For the other events Organizing Authorities would act according to rule 76 of the Racing Rules of Sailing on their own discretion.
2. We suggest to reword para 4.2.2 according to the recommendations issued by the International Olympic Committee (the "IOC") on 28 March 2023:

Current WS Policy draft para 4.2.2:

«No communications promoting Russia or Belarus from 24 February 2022 onwards. Sailors, Support Persons and Race Officials must have refrained from any activity or communication, either verbal, non-verbal or written, associated with the national flag, anthem, emblem or any other symbol of the Russian Federation, the Republic of Belarus, their MNAs or NOCs, or from any support for the war in Ukraine in any media (including but not limited to interviews in any media, social media, tweets, retweets, and posted messages on X (formerly Twitter), posted images on Instagram, Meta (formerly Facebook) forwarded messages, comments on other posts, videos on YouTube posts and or comments etc.) at any time since the beginning of the military aggression in Ukraine by the Russian Federation and the Republic of Belarus.

Sailors, Support Persons and Race Officials must not make any public statements or comments or take any action or behave in any way that may prejudice the interests of the competition, its integrity, or the participant's neutrality as required as a condition for participation.»

IOC recommendations - Neutrality:

“Individual Neutral Athletes and their support personnel must fully respect the IF regulations, the Olympic Charter, the World Anti-Doping Code and the IF’s/International sports event organiser’s conditions of participation on the basis of these Recommended Conditions of Participation.

To adhere to the requirement of neutrality, Individual Neutral Athletes and their support personnel must refrain from any activity or communication associated with the national flag, anthem, emblem or any other symbol of the Russian Federation, the Republic of Belarus, their NFs or NOCs, or support for the war in Ukraine, at any official venue or in the media (including interviews, social media – retweets, reposting, etc.) prior to, during and following the international sports competition. This includes any national events related to their participations in the competition.

They must not make any statements or comments, take any action, or conduct themselves in any manner that may be prejudicial to the interests of the competition, its integrity or the participant’s neutrality required as a condition of participation.

The IFs must ensure that, in the event of any infringement of the conditions, they are in a position to take the necessary action and issue the necessary sanctions”

The suggestion to reword WS draft para 4.2.2:

No communications promoting Russia or Belarus prior to, during and following the international sports competition.

“Sailors, Support Persons and Race Officials personnel must refrain from any activity or communication, either verbal, non-verbal or written, associated with the national flag, anthem, emblem or any other symbol of the Russian Federation, the Republic of Belarus, their MNAs or NOCs, or from any active support for the military conflict in Ukraine, at any official venue or in the media (including but not limited to interviews in any media, social media, tweets, retweets, and posted messages on X (formerly Twitter), posted images on Instagram, Meta (formerly Facebook) forwarded messages, comments on other posts, videos on YouTube posts and or comments etc.) prior to, during and following the international sports competition. This includes any national events related to their participations in the competition.

Sailors, Support Persons and Race Officials must not make any public statements or comments or take any action or conduct themselves in any manner that may be prejudicial to the interests of the competition, its integrity, or the participant’s neutrality as required as a condition for participation.”


3. We suggest that the procedure of application for the status of Individual Neutral Athlete (“AIN”) for the sailors under the age of 18 is to be simplified and the status of AIN be granted without any verification process.
4. According to 6.1 of the Neutrality Policy, should Russian athletes, Support persons and International Race Officials apply for individual neutral status after receiving an invitation from World Sailing to a World Sailing Event?
Should Russian athletes, Support persons and Race Officials obtain AIN status for each World Sailing Event they are invited?
Must the World Sailing International Race Officials also apply to World Sailing to be granted the status of Individual Neutral Athlete (“AIN”) by submitting the relevant application form or is this requirement only the national race officials?
5. According to paragraph 6.7, World Sailing may apply a fee for the processing of an application where additional measures for the verification of the applicable neutrality rules are required.

Please, specify in which case the fee will be applied, what will be the amount of the fee and payment method.

6. We suggest to change paragraph 15 so that appeals to an independent appeal panel within WS and then to CAS are allowed. Appeal procedure is a legitimate way to challenge a decision of the International Federation which should be a subject for revision by an independent arbitration institution. It is one of the key elements of due governance in any public order.

We are looking forward to hearing from you.

Sincerely Yours,



Sergey Dzhienbaev
RYF President

Appendices 3

Response from Belarusian MNA



48/2 d. Zarechje-1, Zhdanovichski s/s, Minsk r-n, Minsk obl., 223028, Belarus

Ref. № 46
17 June 2025

To: World Sailing Council Members,
Mrs. Urvasi Naidoo, Director of Legal and Governance World Sailing legal

RE: World Sailing Neutrality Policy

Dear World Sailing Council Members,

Dear Mrs. Urvasi Naidoo,

The Belarus Sailing Federation expresses gratitude for your attention to the issue of allowing Belarusian sailors to participate in international competitions. This issue is of great importance to the Belarusian sailing community, the development of sailing sports in our country, and, most importantly, for our athletes who have been suspended from international competitions for the past three years, including young athletes.

As you may be aware, an increasing number of Belarusian athletes are returning to international sports. Some international sports federations have allowed Belarusian athletes to participate in competitions under their auspices for a long time now. Many athletes in individual sports are competing in a neutral status, but importantly, this is without additional conditions and criteria.

Recently, our athletes have been participating in team disciplines in some sports (synchronized swimming, relay swimming, modern pentathlon, fencing (team tournaments)). There are other very positive examples: the International Judo Federation has allowed all Belarusians to compete with the national flag and anthem, and also the Belarusian national team will be able to compete in the uniform of its National Olympic Committee at the 2025 European Youth Summer Festival in North Macedonia.

However, unfortunately, no decisions have been made regarding Belarusian sailors for a significant period of time, despite the recommendations of the IOC (dated March 28, 2023.)

At the same time, we would like to draw your attention to the following facts once again:

the Republic of Belarus is not a party to any armed conflict, which is confirmed by the OSCE report of 13 April 2022 (paragraph 2, Article B, Section IV), which states that Belarus is not officially recognized as a party to the armed conflict:

<https://www.osce.org/files/f/documents/f/a/515868.pdf>

in addition, none of our athletes has spoken publicly about the military conflict, called for military action, or participated in political actions that could discredit World Sailing;

all Belarusian sailors adhere to the principles and values enshrined in the Olympic Charter, follow the rules of "fair play" and "clean sport", reject racial discrimination, as well as discrimination based on nationality or religion;

the World Sailing sanctions affected the entire Belarusian sailing community, including to the junior and young athletes who are not relevant to the current situation. This had a negative impact on their motivation and prospects, as well as on the development of Belarusian sailing in general;

there are many armed conflicts in the world, while athletes from these countries continue to compete in international competitions with their nationality, flag and anthem. It is absurd that Belarus, which is not a party to any of the conflicts, is in sports isolation;

Taking into account the above, we consider it necessary:

to allow all Belarusian sailors under the age of 18 to participate in international competitions under the auspices of World Sailing without additional conditions and checks;

to allow all Belarusian sailors under the age of 18 to participate in international competitions under the auspices of World Sailing with the national symbols of the Republic of Belarus or with the symbols of the national sports federation;

to allow senior sailors to compete under the WS flag and anthem.

In addition, we would like to draw attention to paragraphs 7.2, 10.1, 11.2. in the WS Neutrality Policy, which we consider particularly discriminatory and even offensive and humiliating.

The content of paragraph 7.2 on the designation of holders of Belarusian passports as AIN Y is beyond common sense and may cause a flurry of ridicule against our athletes from other competitors.

The illustration of the AIN designation (in Appendix 1) is more associated with the "black spot" than with the sports movement.

We also propose to use any neutral colors for the uniform, agreed with the WS (excluding the colors of the national flag for adult athletes). This principle was used by the IOC at the Olympic Games in Paris 2024. We believe that an all-white uniform discriminates against an athlete as a person, suppresses the athletic spirit, and develops an inferiority complex.

When considering all of the above issues, we would like to once again draw the attention of the Executive Committee members to the fact that our athletes have no influence on the current situation, they became victims of political circumstances against their will, and unfortunately, by the decision of international sports officials, they have already missed 3 years of their sporting life. Discrimination against our athletes continues even now, but in order to prevent further discrimination of an athlete as a person, we ask you to strictly adhere to your main goal, namely, to observe the principle of neutrality for our athletes, without humiliating, insulting and demoralizing the individual.

The Belarus Sailing Federation expresses its gratitude for the attention to this letter and hopes that World Sailing will responsibly consider it at the Council meeting, since all decisions taken will have a significant impact on the future of our sailors and the development of sailing in Belarus.

Sincerely yours,

Belarus Sailing Federation
Uladzimir Khaladzinski
President



Appendices 4

Response from Russian MNA re administrators



ВСЕРОССИЙСКАЯ ФЕДЕРАЦИЯ ПАРУСНОГО СПОРТА
РОССИЙСКИЙ ПАРУСНЫЙ ГОНОЧНЫЙ СОЮЗ, ОСНОВАН В 1912 ГОДУ

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Ref. № 25-0288
08 July 2025

To: Mrs. Urvasi Naidoo
Director of Legal and Governance World Sailing legal
urvasi.naidoo@sailing.org
CC: office@sailing.org

RE: RYF position regarding the temporary suspensions imposed on Administrators from RUS and BLR

Dear Urvasi, Dear Sirs,

Thank you for your message of 19.06.2025 and the question about RUS MNA (RYF) position regarding the temporary suspensions imposed on administrators (Committee, Sub Committee, Commission Members and Council Members) from the Russian and Belarussian MNA's.

The position of the Russian Yachting Federation remains the same as it was when the sanctions were initially imposed – we are against of the suspension of any specialist by nationality.

The World Sailing Neutrality policy refers to the IOC Guidance, but the IOC did not recommend the suspension of the administrators (Committee, Sub Committee, Commission Members and Council Members). WS's decision was entirely its own and was not based on the recommendations of the International Olympic Committee. World Sailing has always stated that it would follow the IOC guidance on this matter.

That is why we propose to stop considering any suspension of administrators and declining appointment of the candidates for the administrators (Working party/group, Committee, Sub Committee, Commission Members and Council Members) from Russia and Belorussia.

We are looking forward to hearing from you.

Sincerely Yours,


Sergey Dzhienbaev
RYF President

Appendices 5
Draft Policy



World Sailing Policy for participation of Individual Neutral Athletes, Support Persons and Race Officials with a Russian or Belarusian Passport (the Neutrality Policy).

1. Preamble

Pursuant to the recommendations issued by the International Olympic Committee (the “IOC”) on 28 March 2023, this is the World Sailing Policy for participation of Individual Neutral Athletes (“AIN(s)”), Support Persons and Race Officials with a Russian or Belarusian Passport (the “Neutrality Policy”) in World Sailing Events.

2. Summary of IOC Guidance

- 2.1 Athletes with a Russian or a Belarusian passport must compete only as Individual Neutral Athletes.
- 2.2 Teams of athletes with a Russian or Belarusian passport cannot be considered.
- 2.3 Athletes, Support personnel and Race Officials who actively support the war cannot be entered as Neutral.
- 2.4 Athletes who are contracted to the Russian or Belarusian military or national security agencies cannot compete. Support personnel and Race Officials who are contracted to the Russian or Belarusian military or national security agencies cannot be entered.
- 2.5 Any such Individual Neutral Athlete and Support Persons, like all the other participating athletes and support persons, must meet all anti-doping requirements applicable to them and particularly those set out in the anti-doping rules of the IFs.
- 2.6 The sanctions against those responsible for the war, the Russian and Belarusian states and governments, must remain in place; therefore:
 - No international sports events organised or supported by an IF or NOC in Russia or Belarus.
 - No flag, anthem, colours or any other identifications whatsoever of these countries displayed at any sports event or meeting, including the entire venue.
 - No Russian and Belarusian government or state official invited to or accredited for any international sports event or meeting.

3. Participation

- 3.1 In accordance with World Sailing Policy E1 and E5, “World Sailing Event” means any event for which World Sailing selects the venue and is therefore organised by or on behalf of World Sailing.
- 3.2 Individual sailors of Russian and Belarusian sporting nationality, Support Persons, as defined in the Racing Rules of Sailing (“Support Persons”), and Race Officials of

Russian and Belarusian nationality shall only participate in World Sailing Events in a Neutral capacity, and in no case as representatives of the Russian Federation or the Republic of Belarus, their Member National Associations ("MNA(s)") or National Olympic Committees ("NOC(s)").

- 3.3 Subject to the entry conditions stipulated in the Notice of Race, any Russian or Belarusian sailor who satisfies the requirements of this Neutrality Policy shall be designated an "Individual Neutral Athlete", "Athlète Individuel Neutre" in French, ("AIN") and be entitled to participation.
- 3.4 To be considered Neutral and entitled to support sailors in World Sailing Events, a Russian or Belarusian Support Person must satisfy the requirements of this Neutrality Policy.
- 3.5 To be considered Neutral and entitled to officiate in World Sailing Events, a Race Official of Russian or Belarusian nationality must satisfy the requirements of this Neutrality Policy.

4. Neutrality

- 4.1 Any participation of AINs, Neutral Support Persons or Neutral Race Officials must fully comply with the Neutrality Policy, World Sailing Regulations, including the Anti-Doping rules, the Olympic Charter and any other regulations and rules applicable to World Sailing Events.
- 4.2 In addition, the strictest neutrality towards the Russian Federation and the Republic of Belarus at any time since 24 February 2022, when the Russian Federation commenced the war in Ukraine, will be required for any participation by a sailor, Support Person or Race Official in any World Sailing Event. Neutrality requirements are:

- 4.2.1 No link with the Russian or Belarusian military or with any other national security agency

Sailors, Support Persons or Race Officials who are or have been contracted to the Russian or Belarusian military since 24 February 2022, including any affiliated entities, or with national security agencies, cannot participate in World Sailing Events.

- 4.2.2 No communications promoting Russia or Belarus from 24 February 2022 onwards

Sailors, Support Persons and Race Officials must have refrained from any activity or communication, either verbal, non-verbal or written, associated with the national flag, anthem, emblem or any other symbol of the Russian Federation, the Republic of Belarus, their MNAs or NOCs, or from any support for the war in Ukraine in any media (including but not limited to interviews in any media, social media, tweets, retweets, and posted messages on X (formerly Twitter), posted images on Instagram, Meta (formerly Facebook) forwarded messages, comments on other posts, videos on YouTube posts and or comments, etc.) at any time since 24 February 2022.

Sailors, Support Persons and Race Officials must apply the same refrainment following the grant of Neutral status.

Sailors, Support Persons and Race Officials must not make any public statements or comments or take any action or behave in any way that may prejudice the interests of the competition, its integrity, or the participant's neutrality as required as a condition for participation.

4.2.3 No active support for the war in Ukraine since 24 February 2022

Only sailors, Support Persons and Race Officials who support the peace mission of the Olympic Movement and have not actively supported the war in Ukraine may participate as a Neutral.

Sailors, Support Persons and Race Officials contracted at any time since 24 February 2022 to the Russian and Belarusian military or national security agencies are considered as actively supporting the war against Ukraine.

Any other form of verbal, non-verbal or written expression, explicit or implicit, at any time since the beginning of the war in Ukraine, in particular public statements, including those made in social media, participation in pro-war demonstrations or events, and the wearing of any symbol in support of the war in Ukraine, for example the "Z" symbol, are considered to be acts of actively supporting the war in Ukraine.

5. Anti-Doping Requirements

- 5.1 All AIN sailors, Neutral Support Persons and Neutral Race Officials must comply with all anti-doping requirements applicable to them, in particular those set out in the World Sailing Anti-Doping Rules.
- 5.2 World Sailing may, in accordance with the World Sailing Anti-Doping Rules, stipulate any specific doping control requirements for AINs, Neutral Support Persons and Neutral Race Officials, noting that they have not been participating in international sailing competitions for over three years.

6. Application Process For Individual Neutral Athletes ("AIN(s)"), Support Persons and Race Officials

- 6.1 Individual sailors, Support Persons and Race Officials of Russian and Belarusian sporting nationality shall apply to World Sailing to be granted Neutral status by submitting the relevant application form to legal@sailing.org at any time after this Neutrality Policy comes into force.
- 6.2 Sailors, Support Persons and Race Officials of Russian and Belarusian sporting nationality shall only be entitled to participate in World Sailing Events once they have received confirmation of their eligibility from World Sailing.
- 6.3 Upon receipt of the application form, World Sailing Legal shall carry out verifications to ensure compliance with the requirements for such status by applicants, as set out in Clause 4.
- 6.4 After the verification process World Sailing Legal will present the applications to the World Sailing Board for approval.
- 6.5 Subject to Clause 6.6, World Sailing shall advise the outcome of the application to the applicant within fourteen (14) days of receiving the application form.
- 6.6 World Sailing Board may extend the 14-day deadline specified in Clause 6.5 for such further period or periods it considers appropriate, if additional verification or time is required to ensure compliance with the applicable neutrality requirements stipulated in Clause 4.
- 6.7 Where additional external measures for the verification of the applicable neutrality rules are required, World Sailing may request that the applicant pay any external fees for the verification. In such a case, the processing of the application shall be suspended until payment of the external verification fee is received.

7. Entry

- 7.1 All AIN sailors, Neutral Support Persons and Neutral Race Officials entries will be taken as representing themselves and will have no MNA.
- 7.2 World Sailing will issue each AIN sailor with a temporary AIN Sailor ID. Russian passport holders will be designated AIN X and Belarussian passport holders will be designated AIN Y. AIN X and AIN Y will each be treated as a separate country for the purposes of entries.
- 7.3 Subject to the enforcement provisions in Clause 14, once granted, Neutral status shall remain in effect for as long as required.
- 7.4 Where the number of eligible AIN X or AIN Y sailors exceeds the stipulated quota places permitted for the relevant event, the AIN with the highest rankings between Jan 2020 – Jan 2022 will be selected to be entered. If there are no rankings available, then results from Class World Championships may be used. As a final resort, if there are no rankings or results, then a simple draw will take place to select the sailor who will be selected to be entered.
- 7.5 World Sailing will verify the entry to the Organising Authority.

8. Flags

- 8.1 Flags of the Russian Federation or the Republic of Belarus (current or historical) shall not be raised or displayed at any competition venue, nor in any area where ancillary events are held, or any other area controlled by the Organising Authority ("OA") of an event, including hotel and village accommodation and transportation.
- 8.2 Where the use of a flag is necessary to identify Individual Neutral Athletes (e.g., on equipment, at ceremonies, protocol events, on-site, TV/media displays), either an all-white flag or no flag shall be used.
- 8.3 The OA shall be responsible for ensuring that no flag of the Russian Federation or the Republic of Belarus, or any other object referring to these countries, is displayed within the scope of, or in relation to, an event, including by spectators.

9. Anthems

- 9.1 The national anthems of Russia and Belarus (or any other anthem associated with the Russian Federation or the Republic of Belarus) shall not be played or sung at any time during or in connection with World Sailing Events in any competition venue, nor in any area where ancillary events are held, or any other area controlled by the OA of an event, including accommodation and transportation.

10. Uniforms and Clothing

- 10.1 The uniform worn by AIN sailors and their Support Persons shall be white.
- 10.2 The uniforms (whether competition, warm-up, formal, ceremonial, casual, etc.), clothing, equipment, accessories and personal items belonging to AIN sailors and their Support Persons that are worn, used or displayed at competition venues, or any area where ancillary events are held, or any other area controlled by the OA, shall not contain:
 - any recognition of, or reference to, the Russian Federation, the Republic of Belarus,

or their MNAs or NOCs, or any national identification of Russia or Belarus (such as flag, coat of arms, colours or any other national symbol or emblem, whether official or unofficial) in any language or format; or

- any emblem or identification, commercial or otherwise, of any Russian or Belarusian organisation or entity; or
- any expression (message, graphic element, symbol, etc.) with a direct or indirect political connotation.

10.3 Designs for any clothing to be used by an AIN sailor or their Support Persons must be submitted to World Sailing for approval. Any application must be submitted at least one (1) month prior to the event in question. Any use of clothing other than that approved by World Sailing may result in the disqualification of the sailor, disciplinary action, or both.

11. Equipment

11.1 The boat and all the sports equipment used in sailing and all personal equipment must not contain:

- any recognition of, or reference to, the Russian Federation, the Republic of Belarus, or their MNAs or NOCs, or any national identification of Russia or Belarus (such as flag, coat of arms, colours or any other national symbol or emblem, whether official or unofficial) in any language or format; or
- any emblem or identification, commercial or otherwise, of any Russian or Belarusian organisation or entity; or
- any expression (message, graphic element, symbol, etc.) with a direct or indirect political connotation.

11.2 The only designations which will be permitted on the boat and all the sports and personal equipment will be the World Sailing Event branding, AIN designations and World Sailing branding. An illustration of the AIN designation is shown in Appendix 1 of this Neutrality Policy. "AIN" shall be used as MNA code wherever it is needed (sails, bibs, results, etc.).

11.3 The colour of the equipment shall be as per the colours offered by the manufacturer and shall not be one or more of the colours shown in the flags of the Russian Federation or the Republic of Belarus. An all white hull or board and white sails and kites are acceptable for events where equipment is not supplied.

12. Medals

12.1 AIN sailors may receive medals for their performances and participate in the relevant award ceremonies. Due to their participation as Neutral individuals, these medals shall not count towards any medal table drawn up according to nations.

13. Media and Publications

Organising Authorities of World Sailing Events must withdraw references to Russia and Belarus in all documents and publications in both printed and electronic format, including, but not limited to, start lists, result lists, rankings, news articles, photos, social media posts, website posts and TV graphics. The acronym to be used instead shall be AIN.

14. Enforcement

14.1 World Sailing will monitor the implementation of the neutrality requirements as

stipulated in this Neutrality Policy and reserves its right, at its sole discretion, to revoke its decision to allow the participation of Russian and Belarusian sailors, Support Persons, or Race Officials as Neutral, if the circumstances so warrant.

- 14.2 Violation of the neutrality requirements as stipulated in this Neutrality Policy, including but not limited to providing false information, by any person or entity bound by World Sailing Rules and Regulations, may result in the World Sailing Board withdrawing the Neutral status of any AIN sailor, Support Person or Race Official and may involve the imposition of additional sanctions, including but not limited to fines or disqualification of results.
- 14.3 Any person whose application was not approved pursuant to Clause 6.4 or whose Neutral status is withdrawn pursuant to Clause 14.1 may re-apply to World Sailing by submitting a new application to be determined by the World Sailing Board in its sole discretion.
- 14.4 World Sailing shall take all reasonable measures to enforce the neutrality requirements as stipulated in this Neutrality Policy.
- 14.5 The World Sailing Board may direct that any violations that are not dealt with pursuant to Clause 14.2 are dealt with pursuant to the disciplinary procedures in the RRS or the World Sailing Regulations. This may result in the imposition of sanctions, including but not limited to, a warning, reprimand, fine or disqualification of results. For these purposes World Sailing will act as the AIN's, Neutral Support Person's, or Neutral Race Official's MNA.
- 14.6 Any conduct unbecoming the values of sailing towards any sailors, Support Persons (including those designated as Neutral) or Race Officials (including those designated as Neutral) shall be subject to disciplinary proceedings pursuant to World Sailing Rules and Regulations or the Racing Rules of Sailing.

15. Appeals

- 15.1 There is a right of appeal to the Disciplinary Tribunal against any decision made under this Neutrality Policy that directly concerns the eligibility of a person to participate in a Major Event (as listed in Policy E5).
- 15.2 In accordance with the provisions of the Constitution, there is a right of appeal from a decision of the Disciplinary Tribunal that directly concerns the eligibility of a person to participate in a Major Event (as listed in Policy E5) by way of arbitration before the Court of Arbitration for Sport in Lausanne, Switzerland.

Appendix 1

